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CENTRAL INTELLIGENCE AGENCY  
SOURCE METHOD EXEMPTION 3B2B  
NAZI WAR CRIMES DISCLOSURE ACT  
DATE 2007

**MEMORANDUM FOR:** Chief, SR

**SUBJECT:** Revised Unconventional Warfare Requirements

**REFERENCE:** CIA memo to JCS, dated 16 January 1957, subject:  
Status of CIA Capability to Meet Unconventional  
Warfare Requirements

1. Attached herewith are UN requirements for CINCPAC, CINCAL and CINCPAC (USMC Areas). These are revised requirements, and were received informally from the JCS as portions of the UN Annexes to the Military Commanders' Theater Plans.

2. While none of these requirements have been received formally from the JCS, it is not expected that they will undergo any extensive change. We should soon receive notification that the JCS have approved them and that they request a statement of CIA capability similar to that contained in the reference. These requirements provide enough basis for us to begin the compiling of our statements of capability for the JCS, and it is accordingly requested that you undertake preparation of such statement for the requirements in your area, in accordance with paragraph 4 below, and submit them to FP Staff for review and forwarding to FFC. An actual target date for the submission of capability reports will be established after the requirements have been officially approved by the JCS.

3. The CINCPAC requirements appear in five categories and the CINCPAC requirements in two priorities. These categories and priorities are intended to show the purpose, the character of action, and the phasing. The category and priority definitions are attached to the respective requirements, together with FFC's best present interpretation of the USMC Categories and of the CINCPAC Priorities.

4. Division statements of capability should be made on Form 973, Unconventional Warfare Capabilities Report. This is the same form used by Area Divisions for previous reports. Form 973 should be forwarded by you to FP Staff in four copies. After Form 973 is received by FFC, pertinent information will be transcribed to the JCS reporting form. Representatives of the JCS have been contacted, and they have indicated that they still desire that the JCS form be used in reporting capabilities to them. Inasmuch as the Form 973 will not be transmitted outside of Agency channels and will only be sent to our CIA representatives in the

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field, it is requested that as much detail as possible be listed thereon so that our Senior War Planners will have sufficient information to enable them to participate in joint planning with theater representatives. Copies of Form 973 may be obtained by calling WFO/War Plans Division, Extension 4262.

5. While it is recognized that it is an operational decision whether an asset meets a particular requirement, Area Divisions should be careful to accept only those requirements they are capable of meeting. It is our objective to give to theater commanders complete and accurate reports on our capabilities. The following may be used as a guide in determining acceptance or non-acceptance:

a. **Acceptance:** Requirements will be accepted only in instances where assets are already in existence or when projects have been approved and have been firmly programmed and funded. In the latter case, a realistic readiness date will be indicated, and the stage of project development will be described in the "Remarks" column of Form 973.

b. **Provisional Acceptance:** Many requirements are technically feasible from an operational and cost point of view, but cannot be accepted due to the fact that funds have not been authorized for the development of the project. Requirements of this type should be provisionally accepted. (Note: Area Division statements of budgetary needs for these provisionally-accepted requirements should be submitted in a separate, later report.)

c. **Non-Acceptance:** Certain requirements may be operationally infeasible, may not be substantially promising at reasonable cost, or funds to create assets may already have been denied. In such instances, the requirement will not be accepted and the reasons therefor will be explained in the "Remarks" column of Form 973.

6. In their reporting of capabilities, Area Divisions should indicate alternate assets or areas which can be provided as a substitute for a military requirement, even though the exact military requirement cannot be met. Alternate possibilities that should be reported are as follows:

a. An asset can be provided of similar capability but in a different location. This other location may be more feasible for the wartime UW mission or for peacetime preparation for wartime UW.

b. A Category III requirement can be accepted by a Category I or II asset. Several Category III areas duplicate areas submitted in the 1956 list of requirements which were accepted utilizing existing assets. If the requirement can still be accepted utilizing such assets, this should be indicated in the capabilities report.

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7. It will be noted that, in the CINCPAC listing, many of the requirements not previously accepted by CIA "due to lack of present or programmed assets" (Attachments to the Reference) have again been submitted by CINCPAC. In paragraph 1 of the Reference, the DCI stated that it might be useful to consider on a case by case basis those requirements not accepted by CIA. These requirements were discussed accordingly with CINCPAC in the December 1957 JWC meeting; and we have since been notified by the JCS that the subject requirements have been reviewed by CINCPAC and have now, with a few exceptions, been reaffirmed as requirements to be levied on CIA. Inasmuch as these previously non-accepted requirements have now been broken down into categories, they will again be considered for acceptance, provisional acceptance, or non-acceptance.

8. Intelligence type assets were used as a basis for acceptance of many of the original JWC requirements. Theater commanders, in compliance with JCS directives, are now preparing their wartime intelligence clandestine collection requirements. While we have no indication as to when these intelligence requirements will be levied upon CIA, FP Staff will consult with FI Staff in order to agree on the basis and principles to be followed in accepting JWC requirements using FI assets. You will be advised of these through the senior FI officer on your Staff.

9. The following points may be helpful in preparing the statements;

a. Where a Category II or III or Priority II requirement is accepted using a higher Category or Priority asset, this fact should be noted in the Remarks column.

b. Category I or Priority I is not considered to include external assets held in the Western Hemisphere. It is desirable that the location (city) in which such assets are held be stated. In reporting to the JCS, FP will notify them that assets held ready in the U.S. would be available for near D-Day infiltration provided the military can supply the required airlift without delay.

c. Where a higher Category or Priority requirement is not acceptable due to non-existence of the corresponding asset, but a lower Category or Priority asset is available, this fact should be noted.

d. In column 1 of Form 973, the Category or Priority of the requirement, where such exists, should also be given.

e. Column 3 should be disregarded, since it is considered that any assets used in meeting requirements will be responsive in a sufficient degree to U.S. control.

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10. Following receipt by you of this memorandum, you will be contacted by PP/HQD for the purpose of arranging a meeting, to include the Division Chief or Deputy, the Branch Chiefs, any other Division personnel concerned, representatives of PPC/Target Analysis, and PP/HQD. The purpose of this meeting will be to discuss the new requirements and to answer any questions.

for [ ]  
UNSUB:  
Psychological and Paramilitary Staff

**Attachments:**

- 1 - CINCPAC US Requirements
- 2 - PPC Analysis
- 3 - CINCPAC US Requirements
- 4 - PPC Analysis
- 5 - CINCPAC US Requirements

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